9.2.4 Permit Issuance Matched to Department Resources

The Department believes that any specific annual limit on the number of well permits to be issued would have to be tied to specific environmental, public health or community impacts to avoid a claim that the Department acted without a reasonable basis. The Department recognizes that the risk of significant adverse impacts has the potential to increase if permits were issued in excess of the Department's capacity to adequately police such development and enforce permit conditions. Accordingly, if permitting were allowed to proceed, the Department would consider a limitation on the number of permits it issues to match the Department resources that are made available to review and approve permit applications and to adequately inspect well pads and enforce permit conditions and regulations.

9.3 "Green" or Non-Chemical Fracturing Technologies and Additives

Hydraulic fracturing operations involve the use of significant quantities of additives/products, albeit in low concentrations, which potentially could have an adverse impact on the environment if not properly controlled. The recognition of potential hazards has motivated investigation into environmentally-friendly alternatives for hydraulic fracturing technologies and chemical additives.[557]

It is important to note that use of 'environmentally friendly' or "green" alternatives may reduce, but not entirely eliminate, adverse environmental impacts. Therefore, further research into each alternative is warranted to fully understand the potential environmental impacts and benefits of using any of the alternatives. In addition, the claimed benefits of such alternatives would need to be evaluated in a holistic manner, considering the full lifecycle impact of the technology or chemical.[558]

URS reports that the following environmentally-friendly technology alternatives have been identified as being in use in the Marcellus Shale, with other fracturing/stimulation applications or under investigation for possible use in Marcellus Shale operations:

[557] URS, 2009, pp. 6-1 - 6-7.

[558] URS, 2009, pp. 6-1 - 6-7.

Liquid CO_2 alternative – The use of a liquid CO_2 and proppant mixture reduces the use of other additives [19]. CO_2 vaporizes, leaving only the proppant in the fractures. The use of this technique in the United States has been limited to demonstrations or pilots [20]. The appropriate level of environmental review for this alternative, if proposed in New York, would be determined at the time of application;

Nitrogen-based foam alternative – Nitrogen-based foam fracturing was used in vertical shale wells in the Appalachian Basin until recently [21]. Nitrogen gas is unable to carry appreciable amounts of proppant and the nitrogen foam was found to introduce liquid components that can cause formation damage [22]. Nitrogen-based foam fracturing is discussed starting on page 9-27 of the 1992 GEIS (Volume 1); and

Liquefied Petroleum Gas (LPG) alternative – The use of LPG, consisting primarily of propane, has the advantages of carbon dioxide and nitrogen cited above; additionally, LPG is known to be a good carrier of proppant due to the higher viscosity of propane gel [55]. Further, mixing LPG with natural gas does not 'contaminate' natural gas; and the mixture may be flowed directly into a gas pipeline and separated at the gas plant and recycled [55]. LPG's high volatility, low weight, and high recovery potential make it a good fracturing agent. Use of LPG as a hydraulic fracturing fluid also inhibits formation damage which can occur during hydraulic fracturing with conventional fluids. Using propane not only minimizes formation damage, but also eliminates the need to source water for hydraulic fracturing, recover flowback fluids to the surface and dispose of the flowback fluids.[559] As a result of the elimination of hydraulic fracturing source water, truck traffic to and from the wellsite would be greatly reduced. In addition, since LPG is less reactive with the formation matrix, it is therefore less likely to mobilize constituents which could increase NORM levels in the flowback fluid. LPG is discussed and addressed in the 1992 GEIS in the context of the permitting of underground gas storage wells and facilities in the State. Currently, there are three operating underground LPG storage facilities and associated wells for the injection and withdrawal of LPG, with a total storage capacity of approximately 150 million gallons of LPG. It is quite possible

[559] Smith, 2008, p. 3.